Decision Report

Application to renew a licence

Division 3, Part V Environmental Protection Act 1986

Licence Number L8585/2011/2

Licence Holder Peel Resource Recovery Pty Ltd

ACN 149 428 697

File Number 2011/006756-1~1

Premises Pinjarra Transfer Recycling Facility

Lot 100 on Deposited Plan 408156

49 Munday Avenue PINJARRA WA 6208

As defined by the coordinates in Schedule 1 of the Licence

Date of Report 10 September 2025

Decision To grant a licence

1. Decision summary

This decision report documents the assessment of potential risks to the environment and public health from emissions and discharges during the operation of the premises. As a result of this assessment, licence L8585/2011/2 has been granted.

2. Scope of assessment

2.1 Regulatory framework

In completing the assessment documented in this decision report, the Department of Water and Environmental Regulation (the department; DWER) has considered and given due regard to its regulatory framework and relevant policy documents which are available at https://dwer.wa.gov.au/regulatory-documents.

2.2 Background

Pinjarra Transfer Recycling Facility (the facility) is a waste transfer recycling station located in the town of Pinjarra, approximately 86 kilometres south of Perth. It is located in the Pinjarra Industrial Estate and surrounded by rural dwellings and activities.

The facility accepts waste building materials and green waste from the greater Bunbury region for receipt, handling, mechanical sorting, hand sorting, crushing, screening, stockpiling and storage of Inert Waste Type 1, Inert Waste Type 2 and putrescible waste.

2.3 Application summary

On 1 May 2025 Peel Resource Recovery Pty Ltd (licence holder) applied to renew licence L8585/2011/1, as the licence is due to expire on 11 September 2025.

The licence relates to the facility with existing prescribed premises categories as described in Table 1.

Table 1: Premises category description and production design capacity

Prescribed premises category description (Schedule 1, Environmental Protection Regulations 1987)	Production / design capacity		
Category 62: Solid waste depot – premises on which waste is stored or sorted pending final disposal or reuse	100,000 tonnes per annual period		
Category 13: Crushing of building material: premises on which waste building or demolition material (for example, bricks, stones or concrete) is crushed or cleaned.	60,000 tonnes per annual period		

The renewal application does not propose any changes to premises categories or production/design capacity listed in Table 1.

The Annual Environmental Report (AER) requirements for this licence have been removed to reflect the *Notice of amendment of licence reporting requirements* (2022).

The waste acceptance procedure is shown below in Figure 1.

WASTE ACCEPTANCE PROCEDURE PINJARRA TRANSFER STATION

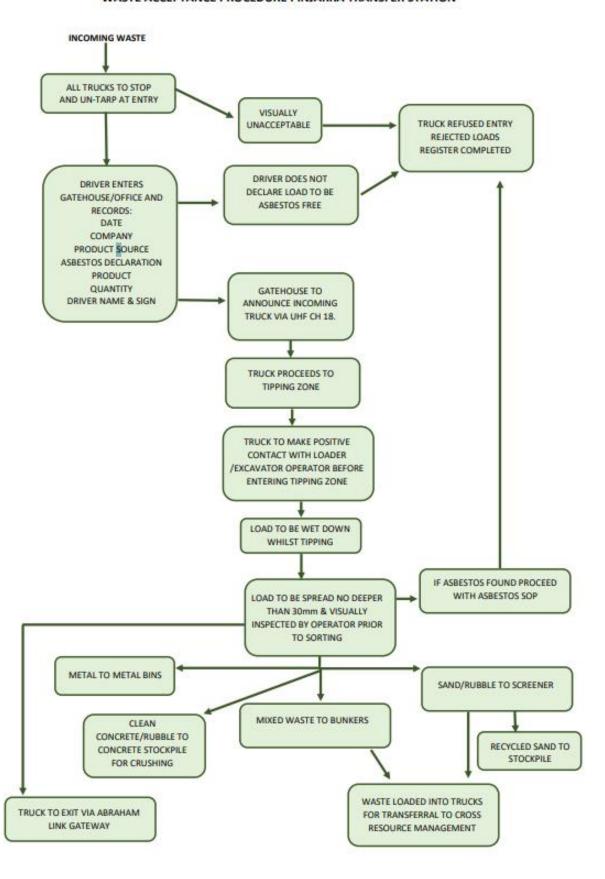


Figure 1: Waste acceptance procedure

3. Considerations for issuing a new licence

3.1 Compliance and enforcement actions

On 9 December 2019, DWER Environmental Compliance Officers undertook a compliance inspection of the premises. During this inspection it was identified that the licence holder was operating outside of the prescribed premises boundary. It was also identified that the screener was situated in an area contrary to the existing licence and that it was not of the type specified on the Licence.

On 9 December 2019 the licence holder submitted an application to amend L8585/2011/1, requesting to amend the premises boundary. The licence holder advised that the adjacent land had been purchased and amalgamated into one Lot (Lot 100). The Pinjarra Transfer Station had consequently expanded onto this land and is now using this area to stockpile gravel, limestone, fill sand, screened brickies sand, recycled crushed concrete, recycled hotmix, clean concrete, and clean asphalt/bitumen. The approximate height of stockpiles is two metres and the licence holder advised that stockpiles will not exceed five metres. The licence holder advised that sprinklers are allocated to each stockpile and each stockpile is wetted down regularly to maintain dust.

On 11 March 2025, DWER conducted a further compliance inspection. The purpose of the inspection was to assess the operational and regulatory controls in place to manage and mitigate environmental impacts, in accordance with licence L8585/2011/1. No material issues were identified at the time of inspection.

4. Risk assessment

The department assesses the risks of emissions from prescribed premises and identifies the potential source, pathway and impact to receptors in accordance with the *Guideline: Risk Assessments* (DWER 2020).

To establish a risk event there must be an emission, a receptor which may be exposed to that emission through an identified actual or likely pathway, and a potential adverse effect to the receptor from exposure to that emission.

4.1 Source-pathways and receptors

4.1.1 Emissions and controls

The key emissions and associated actual or likely pathway during premises operation which have been considered in this decision report are detailed in Table 3 below. Table 3 also details the control measures the applicant has proposed to assist in controlling these emissions, where necessary.

Table 2: Proposed applicant controls

Emission	Sources	Potential pathways	Proposed controls
Dust	Crushing and screening of material	Air/windborne pathway	Crushing & screening only operating between 9am-4pm one day per week
	Vehicle movements		Machine noise specification does not exceed 60 dB
			Located in industrial estate with closest

Emission	Sources	Potential pathways	Proposed controls
			resident 260m east of premises
			Bund wall has been constructed along eastern boundary
			Existing sprinkler and misting system accessing all storage areas and vehicle traffic areas
			Crusher and screener fitted with internal sprinkler systems
			Site is fully sealed with gradients directed towards silt traps which are regularly maintained
Noise			Concrete pad beneath sorting shed
			Bitumen hardstand surrounds shed
			Site speed limit 8kpm
Dust	Stockpiling of putrescible waste	Air/windborne pathway	Located in industrial estate with closest resident 260m east of premises
			Bund wall has been constructed along eastern boundary
Odour			Only green waste accepted
			Crushed glass is no longer accepted
			Putrescible waste not processed on site
			Putrescible waste stored on concrete hardstand and removed from site regularly (weekly)
Contaminated stormwater		Seepage to soils and	Stringent waste acceptance procedures in place - all loads inspected for compliance
		groundwater	Facility only accepts inert waste type 1 & 2, and green waste - no hazardous/liquid waste accepted
			All waste processed on concrete/bitumen hardstand
			Site is fully sealed with gradients directed towards regularly maintained silt traps
			Swales have been constructed at premises boundary (south & west)
Fire washwater	Stockpiling of tyres	Seepage to soils and groundwater	Stored on concrete hardstand
Asbestos fibres	Non-compliant C &D waste	Air/windborne pathway	Waste acceptance procedure (Figure 1) and licence conditions followed at all times.
			Adhere to Asbestos Management Plan (AMP)

4.1.2 Receptors

In accordance with the *Guideline: Risk assessments* (DWER 2020), the delegated officer has excluded employees, visitors and contractors of the licence holder's from its assessment. Protection of these parties often involves different exposure risks and prevention strategies, and is provided for under other state legislation.

Table 4 below provides a summary of potential human and environmental receptors that may be impacted as a result of activities upon or emission and discharges from the prescribed premises (*Guideline: Environmental siting* (DWER 2020)).

Table 3: Sensitive human and environmental receptors and distance from prescribed activity

Human receptors	Distance from prescribed activity
Residential Premises	Approximately 230m east of the premises boundary. Approximately 275m east of the premises boundary.
Commercial Premises	Adjacent and surrounding premises boundary.
Environmental receptors	Distance from prescribed activity
Peel Harvey Environmental Protection Policy (EPP) area	Prescribed premises located within Policy area
Rights in Water and Irrigation Act 1914 – Murray Groundwater Area	Prescribed premises located within the proclaimed groundwater area
Groundwater	Depth to groundwater is approximately 2mbgl.
Resource Enhancement Wetland - Palusplain	Approximately 450m north of the prescribed premises boundary

4.2 Risk ratings

Risk ratings have been assessed in accordance with the *Guideline: Risk Assessments* (DWER 2020) for each identified emission source and takes into account potential source-pathway and receptor linkages as identified in Section 4.1. Where linkages are incomplete, they have not been considered further in the risk assessment.

Where the applicant has proposed mitigation measures/controls (as detailed in Section 4.1), these have been considered when determining the final risk rating. Where the delegated officer considers the applicant's proposed controls to be critical to maintaining an acceptable level of risk, these will be incorporated into the licence as regulatory controls.

Additional regulatory controls may be imposed where the applicant's controls are not deemed sufficient. Where this is the case the need for additional controls will be documented and justified in Table 4.

Licence L8585/2011/2 that accompanies this decision report authorises emissions associated with the operation of the premises

The conditions in the issued licence, as outlined in Table 4 have been determined in accordance with *Guidance Statement: Setting Conditions* (DER 2015).

Table 4: Risk assessment of potential emissions and discharges from the premises during operation

Risk Event					Risk rating ¹	Licence		
Source/Activities	Potential emission	Potential pathways and impact	Receptors	Licence holder's controls	C = consequence L = likelihood	Holder's controls sufficient?	Conditions ² of licence	Justification for additional regulatory controls
	Dust	Air/windborne pathway causing	Residences 230m east of premises boundary	Refer to	C = Moderate L = Possible Medium Risk	Y	14 and 20	The delegated officer considers the licence holder's controls sufficient to mitigate potential dust emissions generated by prescribed activities at the premises.
Screening, crushing, unloading and loading of waste	Noise	impacts to health and amenity	Commercial Premises adjacent and surrounding	Section 4.1	C = Moderate L = Possible Medium Risk	Y	20	The delegated officer also considers that the provisions of the Environmental Protection (Noise) Regulations 1997 (WA) and existing licence conditions are sufficient to regulate noise emissions.
Vehicle movements	Contaminated or sediment laden stormwater	Overland runoff potentially causing ecosystem disturbance or impacting surface water quality	Resource Enhancement Wetland – Palusplain 450m north of premises boundary Peel Harvey EPP	ancement land – usplain 450m h of premises ndary I Harvey EPP Refer to Section 4.1	C = Moderate L = Possible Medium Risk	N	1, 14 & 20 19	The delegated officer considers the licence holder's controls insufficient to mitigate the potential discharge of contaminated stormwater emissions generated by prescribed activities from the premises. An
	stormwater	Leaching through soil profile into groundwater	area Murray Groundwater Area Groundwater 2mbgl	Medium Risk			additional condition has been added to the licence to mitigate this risk.	
Stockpiling of putrescible waste (green waste)	Dust	Air/windborne pathway causing	east of premises boundary tts to Commercial Premises adjacent	Refer to Section 4.1	C = Minor L = Rare Low Risk	Y	1, 14 & 20	The delegated officer considers the licence holder's controls sufficient to mitigate potential dust emissions generated by prescribed activities at the premises.
	Odour	impacts to health and amenity			C = Minor L = Rare Low Risk	Y	1, 14 & 20	The delegated officer considers the licence holder's controls sufficient to mitigate potential odour emissions generated by prescribed activities at the premises.

Risk Event					Risk rating ¹	Licence		
Source/Activities	Potential emission	Potential pathways and impact	Receptors	Licence holder's controls	C = consequence L = likelihood	Holder's controls sufficient?	Conditions ² of licence	Justification for additional regulatory controls
Stockpiling of tyres (up to 25 tyres at one time)	Fire washwater	Leaching through soil profile into groundwater	Peel Harvey Environmental Protection Policy area Murray Groundwater Area Groundwater 2mbgl	Refer to Section 4.1	C = Minor L = Rare Low Risk	Y	N/A	Due to the low number of tyres stockpiled on the premises the delegated officer considers the licence holder's controls sufficient to mitigate potential fire washwater emissions generated by prescribed activities at the premises in in a fire event.
Transport of non- compliant waste (asbestos or ACM) within the premises.	Asbestos fibres	Air/windborne pathway causing impacts to health	Residences 230m east of premises boundary Commercial Premises adjacent and surrounding	Refer to Section 4.1	C = Moderate L = Unlikely Medium Risk	Y	1-14, 20	The delegated officer considers the licence holder's controls sufficient for the mitigation and management of asbestos risk.

Note 1: Consequence ratings, likelihood ratings and risk descriptions are detailed in the Guideline: Risk assessments (DWER 2020).

Note 2: Proposed licence holder's controls are depicted by standard text. Bold and underline text depicts additional regulatory controls imposed by department.

5. Consultation

The delegated officer undertook the consultation for the application to renew the licence as per Table 5.

Table 5: Consultation

Consultation method	Comments received	Delegated officer's response
Local Government Authority advised of proposal on 25 July 2025.	The Shire of Murray replied on 1 August 2025 stating: • Applicant has valid development approval (issued in Dec 16) for 'stockpiling and bunkers' • Concerns that due to the close proximity of waste to the premises boundary stormwater may exit the premises from the driveway onto the street bypassing silt traps and swales.	Stormwater management on developed land in WA is primarily the responsibility of the relevant planning authority, guided by local planning schemes under the Planning and Development Act 2005. These schemes determine permissible land uses and associated infrastructure requirements. Under Part V, Division 3 of the EP Act, regulation imposed by a licence or works approval is aimed at managing stormwater which is likely to have been impacted by prescribed activities, rather than all stormwater on site. The focus is on minimising the risk of contamination and managing any stormwater that is likely to be impacted. As outlined in Table 4, the delegated officer has imposed additional regulatory controls to reduce
		the risk of stormwater contaminated by prescribed activities being discharged from the premises.
The licence holder was provided with draft documents on 11 August 2025.	The licence holder replied on 27 August 2025 with the following requests: • Amend Table 3 to allow the crusher and screen to operate no more than 15 hours per week. The licence holder submitted compliance documentation for the crusher, screen and irrigation system to	Noted and amended. The delegated officer has considered this operational change request in its risk assessment in Section 4. The delegated officer does not believe this change to the licence poses and additional risk to the health and amenity of nearby receptors.
	demonstrate compliance with the existing licence conditions 22 and 23.	

6. Conclusion

Based on the assessment in this decision report, the delegated officer has determined that the application to renew licence L8585/2011/1 will be granted, subject to conditions commensurate with the determined controls and necessary for administration and reporting requirements.

References

- 1. Department of Environment Regulation (DER) 2015, *Guidance Statement: Setting Conditions*, Perth, Western Australia.
- 2. Department of Water and Environmental Regulation (DWER) 1997, *Environmental Protection (Noise) Regulations 1997 (WA)*, Perth, Western Australia
- 3. Department of Water and Environmental Regulation (DWER) 2020, *Guideline: Environmental Siting*, Perth, Western Australia.
- 4. DWER 2020, Guideline: Risk Assessments, Perth, Western Australia.